

## Message Text

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43

ACTION EUR-12

INFO OCT-01 ISO-00 EURE-00 CIAE-00 PM-04 H-02 INR-07 L-03

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TO SECSTATE WASHDC PRIORITY 8063

INFO RUFHOL/AMEMBASSY BONN 2552

AMEMBASSY LONDON

AMEMBASSY MADRID

AMEMBASSY MOSCOW

AMCONSUL OPORTO

AMEMBASSY PARIS

AMCONSUL PONTA DELGADA

USMISSION NATO

DIA WASHDC

USCINCEUR VAIHINGEN GER

COMUSFORAZ

CINCLANT NORFOLK VA

USNMR SHAPE BRUSSELS BEL

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E.O. 11652: N/A

TAGS: PINT, PFOR, PO

SUBJ: GOVERNMENT PROGRAM: FOREIGN POLICY SECTION

SUMMARY: IN THE FOREIGN POLICY PORTION OF THE GOVERNMENT PROGRAM PRESENTED AUG 2, PRIME MINISTER SOARES ANNOUNCED HIS INTENTION TO REOPEN AZORES BASE NEGOTIATIONS. THE AZOREAN REGIONAL GOVERNMENT WILL PARTICIPATE IN THE NEGOTIATIONS AND SHARE IN THE COMPENSATION. END SUMMARY

1. A FOREIGN POLICY WORTHY OF RESPECT: SOARES CONCLUDED THE LENGTHY PRESENTATION OF HIS GOVERNMENT'S PROGRAM BY TRACING  
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THE PRINCIPAL FOREIGN POLICY LINES HE WILL PURSUE. HE

TOUTED AS ONE OF THE MAJOR ACCOMPLISHMENTS OF THE REVOLUTION THE NEW RESPECT WHICH PORTUGAL ENJOYS INTERNATIONALLY. PORTUGUESE REPRESENTATIVES ABROAD, HE SAID, COULD NOW HOLD THEIR HEADS HIGH. HIGHLIGHTS FOLLOW.

2. BILATERAL RELATIONS: PORTUGAL WILL CONTINUE THE GENERAL LINES OF POLICY ESTABLISHED UNDER THE PROVISIONAL GOVERNMENTS.

-- U.S. AND AZORES: RELATIONS WITH THE UNITED STATES WOULD BE FURTHER DEVELOPED. SOARES CALLED ATTENTION TO THE FINANCIAL AND PROJECT-RELATED ASSISTANCE PROVIDED BY THE USG. HE ANNOUNCED HIS INTENTION TO REOPEN NEGOTIATIONS ON THE LAJES BASE. JUST COMPENSATION WOULD BE SOUGHT FOR PORTUGAL AS WELL AS THE AZORES. THE REGIONAL GOVERNMENT IN THE AZORES WOULD BE INVITED TO PARTICIPATE IN THE TALKS.

-- CLOSE RELATIONS WOULD BE MAINTAINED WITH THE UNITED KINGDOM, PORTUGAL'S OLDEST ALLY.

-- A GOOD NEIGHBOR POLICY WOULD BE PURSUED WITH SPAIN BASED ON MUTUAL RESPECT AND STRICT NONINTERFERENCE IN DOMESTIC AFFAIRS.

-- RELATIONS WITH FRANCE AND GERMANY WOULD BE INTENSIFIED. SOARES EXPRESSED THANKS FOR FRG HELP AND FRIENDSHIP DURING DIFFICULT TIMES IN THE PAST TWO YEARS.

3. A CLEAR OPTION FOR EUROPE: SOARES REAFFIRMED A CLEAR "OPTION FOR EUROPE," PORTUGAL INTENDS TO JOIN THE COUNCIL OF EUROPE BY THE END OF THE YEAR AND WILL INITIATE TALKS LEADING TO EVENTUAL MEMBERSHIP IN THE COMMON MARKET.

4. ATLANTIC PACT: PORTUGAL'S ALLEGIANCE TO THE ATLANTIC PACT HAD NEVER BEEN IN QUESTION. SOARES STRESSED THAT PORTUGAL, WHILE SEEKING TO REDUCE INTERNATIONAL TENSIONS, WOULD FAITHFULLY MAINTAIN ITS ALLIANCE COMMITMENTS.

5. OPENING TO EASTERN EUROPE: THE GOP WOULD CONTINUE THE POLICY, INITIATED DURING THE FIRST THREE PROVISIONAL GOVERNMENTS, OF EXPANDING TIES WITH EASTERN EUROPE.

6. OPENING TO THE THIRD WORLD: PORTUGAL WOULD CONTINUE EFFORTS TO IMPROVE RELATIONS WITH THE THIRD WORLD, PARTICULARLY LIMITED OFFICIAL USE

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THE ARAB STATES. THE GOP ALSO INTENDED TO NORMALIZE ITS RELATIONS WITH ISRAEL, AND HOPED TO ESTABLISH RELATIONS WITH THE PEOPLES REPUBLIC OF CHINA.

7. COOPERATION WITH PORTUGUESE SPEAKING NATIONS: A SPECIAL EFFORT WOULD BE MADE TO IMPROVE RELATIONS WITH BRAZIL. THE VISIT OF THE BRAZILIAN FOREIGN MINISTER WOULD BE RETURNED BY THE END OF THE YEAR.

8. RELATIONS WITH EX-COLONIES: RELATIONS WITH GUINEA, SAO TOME, AND CAPE VERDE WERE PROGRESSING NORMALLY. RELATIONS WITH ANGOLA AND MAZAMBIQUE HAD BEEN DIFFICULT; THE GOVERNMENT WOULD SEEK NORMALIZATION OF THESE RELATIONS BASED UPON MUTUAL RESPECT AND NONINTERFERENCE IN INTERNAL AFFAIRS. SOARES SAID THAT, WITHOUT BEING OVERLY OPTIMISTIC, THERE WERE REASONS TO BELIEVE THAT NORMALIZATION OF RELATIONS WITH ANGOLA AND MAZAMBIQUE COULD OCCUR WITHIN A RELATIVELY SHORT TIME.

9. COMMENT: SOARES'S FREQUENT REFERENCES TO BOTH HIS AND FORMER FOREIGN MINISTER MELO ANTUNES'S ROLE IN EARLIER POLICY DEVELOPMENT WAS AN OBVIOUS ATTEMPT TO EMPHASIZE THE CONTINUITY OF THE NEW GOVERNMENT'S POLICY. BUT THE THRUST OF THE STATEMENT AND HIS SINGLING OUT OF FOUR EUROPEAN COUNTRIES AND THE U.S. UNDERSCORED THE CLEAR SHIFT IN EMPHASIS AWAY FROM THE THIRD-WORLD-ORIENTED POLICY OF MELO ANTUNES. THE EXPLICIT REFERENCE TO AND THANKS FOR U.S. ASSISTANCE WAS THE FIRST SUCH PUBLIC ACKNOWLEDGEMENT BY THE GOP. SOARES MADE HIS INTENTIONS CLEAR. HE AND HIS GOVERNMENT WILL PURSUE A EUROPEAN-ORIENTED POLICY WITH THE ATLANTIC ALLIANCE AS ITS CORNERSTONE.  
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